

Regular Meeting, Board of Commissioners Glynn County, Georgia  
Held Thursday, December 2, 1993, at 8:30 AM

**PRESENT:** Chairman Robert H. Boyne  
Vice Chairman Virginia Gunn  
Commissioner Jack Hardman  
Commissioner Gladys-Martin Lyde  
Commissioner J. E. "Sonny" Miller  
Commissioner W. Harold Pate

**ABSENT:** Commissioner Milton Lynn

**ALSO PRESENT:** Administrator Lee Gilmour  
County Attorney Gary Moore

**OPENING CEREMONY**

Chairman Boyne opened the meeting with invocation and pledge of allegiance to the flag.

**MINUTES APPROVED**

A motion was made by Commissioner Hardman and seconded by Commissioner Miller to approving minutes of the following meetings, subject to any corrections that might be needed.

Called Meeting held November 16, 1993  
Regular meeting held November 18, 1993

**Unanimously adopted. (Commissioner Lyde was not present for this vote)**

**CHAIRMAN'S SELECT COMMITTEE**

On behalf of the Chairman's Select Committee, Commissioner Miller moved that a committee consisting of no more than seven members be appointed at the next regular meeting to study increasing hotel/motel bed tax from 3% to 5% and to determine how the increased revenue would be used.

**Commissioner Gunn seconded the motion and it was unanimously adopted. (Commissioner Lyde was not present for this vote)**

**Commissioner Pate moved that one member be appointed to this committee by each Commissioner, and Commissioner Miller seconded the motion. Unanimously adopted. (Commissioner Lyde was not present for this vote)**

**REPORT FROM PHYSICIAN STUDY COMMITTEE**

Commissioner Hardman reported that the Physician Study Committee met for the second time on Tuesday, November 30, and although it appeared that a great deal of savings might not be achieved by having a County Staff Physician, a formal report should be forthcoming in late January.

**REWARD OFFERED IN MURDER CASES**

Police Chief Carl Alexander reported that all law enforcement agencies having jurisdiction in the local area had identified manpower for a task force to investigate the murder of Essie Marie Dowdy, whose body was recently found behind Greenwood Cemetery, as well as the previous murder of Cheryl Coleman.

**A motion was made by Commissioner Pate and seconded by Commissioner Lyde to allocate \$10,000 from the Discretionary Fund as a reward to anyone offering information leading to conviction of person or persons responsible for the murder of Essie Marie Dowdy, and authorizing the Clerk and Police Chief to run an appropriate advertisement in the local newspaper. Unanimously adopted.**

Chairman Boyne asked the Clerk to prepare a letter for his signature to the City Commission advising the County's full cooperation in these murder investigations.

**PROPOSED NEW SPECIAL PURPOSE LOCAL OPTION SALES TAX**

Commissioner Hardman, as a committee of one, presented a proposal for a new five-year Special Purpose Local Option Sales Tax Issue which was anticipated to generate \$55,754,963 that could be split among Glynn County, the City of Brunswick and Jekyll Island Authority for the following purposes:

Historic Court House Restoration	\$1,500,000
Historic City Hall	1,600,000
Ritz Theater	800,000
Recreation	6,820,000
Water and Sewer/Fire Hydrants	10,000,000
Fire Department	1,510,000
Paving/Resurfacing/Drainage	4,875,000
EMA/EOC/Central Dispatch	4,875,000
New Police Headquarters	2,800,000
ADA Compliance	700,000
Library Improvements	203,158

**A motion was made by Commissioner Hardman and seconded by Commissioner Pate authorizing Commissioner Hardman and perhaps Commissioner Lynn to contact and acquire input on this proposal from representatives of the Brunswick City Commission, Jekyll Island Authority and Homeowners Association, prior to further consideration by the Board of Commissioners. Unanimously adopted.**

#### **SELECTION OF CHAIRMAN FOR 1994**

Bill Taylor discussed selection of Chairman for 1994. He recommended against selection of a first year Commissioner for this position, and suggested that the Commission continue the existing arrangement.

#### **CONSENT AGENDA**

**A motion was made by Commissioner Miller and seconded by Commissioner Hardman unanimously approving the following Consent Agenda Items, as recommended by Staff:**

- 1) Chairman Boyne was authorized to execute 1993 Grant Award for the Glynn County Victim Assistance Program.
- 2) Recommendation from the Recreation Board that portalets be required for festivals at public parks was approved.
- 3) Staff was authorized to bid fencing for large baseball field at Selden Park per Department of Community Affairs grant.
- 4) The following list of 1994 renewals of existing Liquor, Beer and Wine Licenses was approved.
  - a) Baggett's Chevron, U.S. Highway 341 and Glyndale Drive, Brunswick. Convenience Store with Beer & Wine Package Sales. Sunday Sales Prohibited. Licensee, Berry S. Baggett.
  - b) Denny's/Comfort Inn I-95, Highway 341 at I-95, Brunswick. Restaurant with Liquor, Beer and Wine for consumption on premises. Sunday sales permitted. Licensee, J. D. Veal.
  - c) FLETC Express Convenience Store (formerly Prescott's Express). Beer and Wine Package Sales. Sunday Sales prohibited. Licensee, Karen Volz.
  - d) Food Lion #413, 1701 Frederica Road, St. Simons Island. Grocery Store with Beer and Wine Package Sales. Sunday Sales prohibited. Licensee, Jerry M. Chambers.
  - e) Food Lion #505, 5711 Altama Avenue, Brunswick. Grocery Store with Beer and Wine Package Sales. Sunday Sales prohibited. Licensee, Jerry M. Chambers.
  - f) Golden Isles Minit Mart, 181 Walker Road, Brunswick. Convenience Store with Beer for package sales only. Sunday Sales prohibited. Licensee, Janice R. Wood.
  - g) Happy Stores, 127 New Jesup Highway, Brunswick. Convenience Store with Beer and Wine package sales. Sunday Sales prohibited. Licensee, Larry Felts.
  - h) Happy Stores, 1699 Frederica Road, St. Simons Island. Convenience Store with Beer and Wine Package Sales. Sunday Sales prohibited. Licensee, Larry Felts.
  - i) Holiday Inn I-95, U.S. 341 at I-95 Intersection, Brunswick. Restaurant/Hotel/ Motel with Liquor, Beer and Wine for consumption on premises. Sunday Sales permitted. Licensee, Hilda Starnes.
  - j) Johnson's Amoco, Highway 341 at I-95 Intersection, Brunswick. Convenience Store with Beer and Wine Package Sales. Sunday Sales prohibited. Licensee, Warren V. Johnson.
  - k) King & Prince Beach Motel, 201 Arnold Road, St. Simons Island. Restaurant/Hotel/Motel/Lounge with Liquor, Beer and Wine for consumption on premises with hotel in room service. Sunday Sales permitted. Licensee, William P. Sconyer.
  - l) Oak Grove Island Plantation Golf Club Snack Bar, 100 Clipper Bay Golf Snack Bar with Beer and Wine for consumption on premises. Sunday Sales permitted. Licensee, Peter Michael Evans.
  - m) Old Plantation Supper Club, North Harrington Lane, St. Simons Island. Restaurant with Liquor, Beer and Wine for consumption on premises. Sunday Sales permitted. Licensee, Alfonza Ramsey.

- n) Pam's No. 1, Highway 17 North, Brunswick. Lounge/Restaurant with Liquor, Beer and Wine for consumption on premises. Sunday sales prohibited. Licensee, Bob Hammer.
- o) Pat's Panama, 534 New Jesup Highway, Brunswick. Lounge with Liquor, Beer and Wine for consumption on premises. Sunday Sales prohibited. Licensee, Robert L. Turman, Sr.
- p) Pizza Hut #621146, 314 Glyndale Drive, Brunswick. Restaurant with Beer for consumption on premises. Sunday Sales permitted. Licensee, Theresa J. Roll.
- q) Pizza Inn of St. Simons Island, 1627 Frederica Road, St. Simons Island. Restaurant with Liquor, Beer and Wine for consumption on premises. Sunday Sales Permitted. Licensee, Stephen C. Sharpe.
- r) Poor Stephens, 1617 Frederica Road, St. Simons Island. Restaurant with Liquor, Beer and Wine for consumption on premises. Sunday Sales permitted. Licensee, Jimmy George, Jr.
- s) Pub Package Store, 1627 Frederica Road, St. Simons Island. Package Store with Liquor, Beer and Wine Package Sales. Sunday Sales prohibited. Licensee, Weyman E. White.
- t) Publix Super Market #431, 110 Altama Connector, Brunswick. Grocery Store with Beer and Wine Package Sales. Sunday Sales prohibited. Licensee, Paul T. Gibson.
- u) Racetrack Petroleum, Inc., Highway 341 at I-95 Intersection, Brunswick. Convenience Store with Beer and Wine Package Sales. Sunday Sales prohibited. Licensee, Carl E. Bolch, Jr.
- v) Ramada Inn/Cranes, Highway 341 at I-95 Intersection, Brunswick. Restaurant with Liquor, Beer and Wine for consumption on premises. Sunday Sales permitted. Licensee, William P. Portman.
- w) Southern Foods Cafeteria Student Center, FLETC, Brunswick. Restaurant/lounge with Liquor, Beer and Wine for consumption on premises. Sunday Sales Permitted. Licensee, Marion W. Patrick.
- x) Spanky's Inc., Golden Isles Marina, St. Simons Island. Restaurant with Liquor, Beer and Wine for consumption on premises. Sunday Sales permitted. Licensee, Daniel K. Dickerson.
- y) Sportsman Package Store, 4198 Norwich Street, Brunswick. Package Store with Liquor, Beer and Wine Sales. Sunday Sales Prohibited. Licensee, H. E. Bluestein.
- z) St. Simons Express, 509 Ocean Boulevard, St. Simons Island. Convenience Store with Beer and Wine Package Sales. Sunday Sales prohibited. Licensee, Jack Parker.
- aa) St. Simons IGA, Longview Shopping Center, St. Simons Island. Grocery Store with Beer and Wine Package Sales. Sunday Sales prohibited. Licensee, Sanford N. Mock.
- bb) St. Simons Island Club/Snack Bar, 100 Kings Way, St. Simons Island. Beer for consumption on premises. Sunday Sales prohibited. Licensee, E. T. Wright, Jr.
- cc) St. Simons Island Club, 100 Kings Way, St. Simons Island. Club/Restaurant with Liquor, Beer and Wine for consumption on premises. Sunday Sales permitted. Licensee, E. T. Wright, Jr.
- dd) Sterling Liquors, U.S. 341 and Highway 99, Brunswick. Package Store with Liquor, Beer and Wine. Sunday Sales prohibited. Licensee, Joseph L. Hale, Sr.
- ee) Sunstar #103, Highway 17 at I-95, Exit 6, Brunswick. Convenience Store with Beer for package sales. Sunday Sales prohibited. Licensee, Laurie L. Puccini.
- ff) Sunstar #105, Highway 17 at I-95, Exit 6, Brunswick. Convenience Store with Beer for package sales. Sunday Sales prohibited. Licensee, Jack Parker.
- gg) St. Simons IGA, Longview Shopping Center, St. Simons Island. Grocery Store with Beer and Wine Package Sales. Sunday Sales prohibited. Licensee, Sanford N. Mock.
- hh) St. Simons Island Club/Snack Bar, 100 Kings Way, St. Simons Island. Beer for consumption on premises. Sunday Sales Prohibited. Licensee, E. T. Wright, Jr.
- ii) St. Simons Island Club, 100 Kings Way, St. Simons Island. Club/Restaurant with Liquor, Beer and Wine for consumption on premises. Sunday Sales permitted. Licensee, E. T. Wright, Jr.
- jj) Sterling Liquors, U.S. 341 at Highway 99, Brunswick. Package Store with Liquor, Beer and Wine. Sunday Sales prohibited. Licensee, Joseph L. Hale, Sr.
- kk) Sunstar \$103, Highway 17 at I-95, Exit 6, Brunswick. Convenience Store with Beer for Package Sales. Sunday Sales prohibited. Licensee, Laurie L. Puccini.
- ll) Sunstar #105, Highway 17 at I-95, Exit 6 Brunswick. Convenience Store with Beer for Package Sales. Sunday Sales prohibited. Licensee, Laurie L. Puccini.
- mm) Sunstar #107, 1002 Commercial Drive, Brunswick. Convenience Store with Beer for Package Sales. Sunday Sales prohibited. Licensee, Laurie L. Puccini.

- nn) Sunstar #108, 240 new Jesup Highway, Brunswick. Convenience Store with Beer for Package Sales. Sunday Sales prohibited. Licensee, Laurie L. Puccini.
- oo) Two Way Fish Camp, 1400 Darien Highway, Brunswick. Marina with Beer for consumption on premises. Sunday Sales prohibited. Licensee, Charlie Gibbs.
- pp) United Distributors, Inc., 187 Glyndale Drive, Brunswick. Wholesaler of Liquor, Beer and Wine. Sunday Sales prohibited. Licensee, I. H. "Buddy" Stein.
- qq) Village Creek Landing, South Harrington, Lot 16 A, St. Simons Island. Marina with Beer for consumption on premises. Sunday Sales prohibited. Licensee, Charles N. Yawn.
- rr) Village Mart, 125 Georgia Highway 303, Brunswick. Convenience Store with Beer for Package Sales. Sunday Sales prohibited. Licensee, Harold W. Dorris.
- ss) Village Package Store, (formerly Glynn Package Store), 508 Ocean Boulevard, St. Simons Island. Package Store with Liquor, Beer and Wine. Sunday Sales prohibited. Licensee, Thomas L. Usher.
- tt) Whistle Stop, 3900 Norwich Street, Brunswick. Package Store with Liquor, Beer and Wine. Sunday Sales prohibited. Licensee, Peter J. Nermoe.
- uu) Wine and Cheese Cellar, 211 Redfern Village, St. Simons Island. Restaurant with Beer and Wine for consumption on premises. Sunday Sales permitted. Licensee, Patricia Poppell.
- vv) Winn Dixie #19, 220 Retreat Road, St. Simons Island. Grocery with Beer and Wine Package Sales. Sunday Sales prohibited. Licensee, Wilber E. "Mike" Nelson.
- ww) Winn Dixie #159, 508 New Jesup Highway, Brunswick. Grocery Store with Beer and Wine Package Sales. Sunday Sales prohibited. Wilber E. "Mike" Nelson.

---

#### **MINIATURE GOLF COURSE AT NEPTUNE PARK**

**A motion was made by Commissioner Miller and seconded by Commissioner Hardman that the miniature golf course at Neptune Park be done away with the area used for open space.**

Recreation Board Chairman Roy Garren supported this proposal, and St. Simons Island resident Billy Baker opposed it.

**The motion and second were withdrawn.**

**A motion was made by Commissioner Miller and seconded by Commissioner Pate deferring action on this proposal, directing Staff to schedule a Town Hall Meeting of the full Commission in the Court House on the third Tuesday in January for further discussion, and to invite the City Commission. Unanimously adopted.**

---

#### **FINAL PLAT OF MUNGIN SUBDIVISION**

Chairman Boyne deferred consideration of request for approval of Final Plat of Mungin Subdivision located off Myers Hill.

---

#### **U.S. 341/I-95 INTERSECTION**

Engineering Consultant Dan Altobelli presented an alternate proposal for traffic improvements on U.S. 341 at the I-95 Intersection, which he said would change the Department of Transportation plan as follows:

- 1) Reduce the length of the project to the area lying between Glyndale Circle and Crispen Boulevard.
- 2) Add two additional median breaks.
- 3) Add street lighting and two traffic lights.
- 4) Include construction of side access roads.
- 5) Landscape the project with vegetation that would encourage pedestrians to cross at the traffic lights.
- 6) Leave Butler Drive out of the project and leave it for consideration in six to ten years when I-95 was scheduled to be widened.

**A motion was made by Commissioner Hardman, seconded by Commissioner Pate, and unanimously adopted as follows:**

- 1) Accepting the alternate plan presented by Mr. Altobelli;
- 2) Authorizing submittal of this plan to DOT for approval as a whole; and
- 3) Asking that DOT omit Butler Drive from the project and leave it as is until the anticipated I-95 widening project comes along in 6-10 years.

A motion was made by Commissioner Hardman that a request be presented to the Brunswick Area Transportation Study Committee asking them to adopt the alternate plan in lieu of the previous plan proposed by DOT. Unanimously adopted.

---

**BAIT SERVICE AT BLYTHE ISLAND REGIONAL PARK**

**Commissioner Hardman moved that Speedy Tostensen be notified that, because of his inability to perform, his contract for providing bait at Blythe Island Regional Park was being terminated, and directing Staff to put the bait service out for bid again. Commissioner Gunn seconded the motion and it was unanimously adopted.**

---

**1994 RENEWAL - LIQUOR, BEER AND WINE LICENSE, ZEKE'S ALTAMA LIQUORS**

Police Chief Carl Alexander said although court action was pending against Ezekial Wiley for selling alcohol to a minor, he recommended renewal of Mr. Wiley's license for the sale of Liquor, Beer and Wine in packages at Zeke's Altama Liquors located at 6090 Altama Avenue, Brunswick. Chief Alexander said he would report back to the Commission as soon as the charges against Mr. Wiley were resolved.

**A motion was made by Commissioner Lyde and seconded by Commissioner Hardman approving 1994 renewal of Mr. Wiley's License. Unanimously adopted.**

---

**SKIFF LANDING - POLICY ON DRAINAGE WORK**

**A motion was made by Commissioner Hardman and seconded by Commissioner Pate to deny request that the County perform drainage work on a cost basis after hours at Skiff Landing on St. Simons Island, and reaffirm the existing policy of not working on private property; as recommended by Administrator Gilmour. Unanimously adopted.**

---

**TREE REMOVAL ON ALTAMAHA PARK ROAD**

In response to request from Bernice Woods that the County remove six trees from the Altamaha Park Road right-of-way adjacent to her property, Administrator Gilmour presented reports from former Sr. Forester Rick Johnston, Traffic Safety Engineer Jimmy Horton and Public Works Director Keith Flanagan indicating that one of these trees was diseased and the remaining five were healthy. Mr. Gilmour said he saw no reason for the County to remove any tree unless it was unhealthy or posed a public safety hazard.

**Commissioner Pate made a motion that the County remove the one tree that was diseased, and Commissioner Gunn seconded the motion. Unanimously adopted.**

---

**ENVIRONMENTAL POLICY STATEMENT - BUDGET BONUS INCENTIVE POLICY**

**Pursuant to recommendation from Administrator Gilmour, a motion was made by Commissioner Miller, seconded by Commissioner Gunn, and unanimously adopted, deferring action on a proposed Environmental Policy Statement, and adopting the following Management Plan to provide an incentive for agency and department heads to implement cost effective measures from which the organization can benefit.**

**BUDGET BONUS INCENTIVE POLICY**

1. The purpose of this policy is to encourage agency and department managers to implement cost effective processes that will directly benefit the citizens of Glynn County and their respective agencies and departments.
2. The process for implementing this management policy is as follows:
  - a) The Board of Commissioners, based on an operations plan, adopts a fiscal year budget for the budget unit;
  - b) The agency or department head then administers this budget unit in accordance with County policy and procedure;
  - c) At the end of the fiscal year, after the audit is completed, the actual expenditures are compared to the original budget. If the original budget is greater than the expenditures, that organization is in line for a bonus appropriation;
  - d) The bonus appropriation is determined as follows:
    1. Each budget unit at the end of the fiscal year totals actual expenditures in personnel, variable expenses, committed expenses, internal services and appropriations. This total is compared to the original budget total for the same groupings. If the original budget is greater than the expenditures, the budget unit is eligible for up to one half the difference.
    2. The capital group is excluded since expenditures potentially could be defrayed in order to obtain the bonus or delivery of the product is delayed beyond the end of the fiscal year.

3. All eligible bonus groups are totaled together and their pro-rated amount is distributed based on one half the audited annual fund balance.
4. Each budget unit receiving the bonus is eligible to use it in any legal manner.
5. If there is no overall fund balance, no bonuses are distributed unless the Board appropriates funding in the current or upcoming fiscal year.

---

#### **WORK SESSION SCHEDULE**

The date of the first work session in 1994 was changed from Monday, January 3, to Tuesday, January 4.

---

#### **NEW MCDONALD'S SITE ON ST. SIMONS ISLAND**

Commissioner Gunn asked County Attorney Gary Moore to look into reports that developers of the new McDonald's on St. Simons Island had knocked over a major tree and were possibly disrupting buffer areas. Commissioner Gunn said she wanted to make sure this developer was adhering to all requirements including retention of proper buffer areas.

---

#### **USE OF RECYCLED PAPER PRODUCTS**

Commissioner asked Administrator Gilmour to investigate the cost of County Government operations utilizing recycled paper products.

---

#### **COMMISSIONER GUNN'S TOWN HALL MEETINGS**

Commissioner Gunn announced that she would not have a town hall meeting on St. Simons Island during the month of December.

---

#### **COMMISSIONER PATE RETIRES FROM TRUST COMPANY BANK**

Commissioner Pate issued an invitation his fellow Commissioners and County Staff to the retirement reception being given for him and two other employees at Trust Company Bank on Tuesday, December 7, from 4:30 until 6:00 p.m.

Chairman asked Clerk Martha Dominey to prepare a letter for his signature to Trust Company Bank commending Commissioner Pate, as well as his two fellow retirees, for their fine services to the community.

---

#### **PROPOSED LEGISLATIVE CHANGES**

There being no objections from any member of the Commission, Chairman Boyne authorized Administrator Gilmour to start the advertising process for potential legislative bills.

---

#### **PORTABLE BUILDING FOR WELLNESS FACILITY AT POLICE HEADQUARTERS**

Chairman Boyne directed Police Chief Carl Alexander to bring further information to the Commission concerning his proposal to acquire a portable building from the Board of Education which would be relocated to the Police Headquarters for use as a wellness facility.

---

#### **EDUCATION INCENTIVE MERIT AWARDS EXTENDED TO SHERIFF'S DEPUTIES**

**A motion was made by Commissioner Miller and seconded by Commissioner Gunn that the Education Incentive Merit Awards granted to Police Officers be extended to Sheriff's Deputies for the current year. Unanimously adopted.**

---

#### **MAINTENANCE OF ROTARY SCOUT HUT**

**Commissioner Hardman moved to authorize The Church of the Holy Nativity on St. Simons Island (who are in the process of negotiating lease of the Rotary Scout Hut on Demere Road) to repair a heater in that building at their own cost. Commissioner Miller seconded the motion and it was unanimously adopted.**

---

#### **VFW TO USE ROOM AT DEMERE ANNEX**

Attorney Moore advised that he would bring an agreement to the Commission for approval at the next regular meeting which would allow VFW Post 4092 to use a room at Demere Annex.

Commissioner Gunn asked that Administrator Gilmour or Attorney Moore immediately update Commandant Chuck Wise of this matter.

---

**BRUNSWICK AREA TRANSPORTATION STUDY COMMITTEE TO MEET**

Administrator Gilmour announced that the Brunswick Area Transportation Study Committee would meet in the Court House on December 7 at 8:30 a.m.

---

**EXECUTIVE MEETING**

**A motion was made by Commissioner Hardman and seconded by Commissioner Miller to go into Executive Session for the purpose of discussing pending and potential litigation and personnel matters. Unanimously adopted.**

---

BOARD OF COMMISSIONERS  
GLYNN COUNTY, GEORGIA

ATTEST:

Robert H. Boyne, Chairman

---

Martha Dominey, Clerk